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Financing of the United Nations Mission in South Sudan

Financing of the United Nations Mission in South Sudan for the period from 1 July 2014 to 30 June 2015

Note by the Secretary-General

Background

1. The Security Council established the United Nations Mission in South Sudan (UNMISS) by its resolution 1996 (2011). The mandate of UNMISS was subsequently extended by resolutions 2057 (2012) and 2109 (2013), and the current mandate is due to expire on 15 July 2014. In its resolution 1996 (2011), the Council authorized the deployment of 7,000 military and 900 police personnel.

2. In its resolution 67/280 on the financing of UNMISS, the General Assembly appropriated the amount of $924,426,000 gross for the maintenance of the Mission for the period from 1 July 2013 to 30 June 2014. These resources were to support the deployment of 166 military observers, 6,834 military contingent personnel, 900 United Nations police officers, 1,018 international and 1,750 national staff (including 56 temporary positions), 570 United Nations Volunteers, and 91 government-provided personnel.

3. By its resolution 2132 (2013), adopted on 24 December 2013 in response to the rapidly deteriorating situation in South Sudan, the Security Council decided to temporarily increase the military component to up to 12,500 troops and the police component to 1,323 (including formed police units) in order to give to UNMISS adequate capacity to support the protection of civilians, the protection of United Nations staff and assets and installations, the conduct of human rights monitoring and investigations, and the creation of security conditions for the provision of humanitarian assistance as a result of the crisis that started on 15 December 2013.

4. In the same resolution, the Council authorized all necessary steps to facilitate inter-mission cooperation, including the transfer on a temporary basis of troops, force enablers and multipliers from other missions, in particular the United Nations Organization Stabilization Mission in the Democratic Republic of the Congo, the African Union-United Nations Hybrid Operation in Darfur, the United Nations Interim Security Force for Abyei, the United Nations Operation in Côte d'Ivoire and

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the United Nations Mission in Liberia, subject to the agreement of the troop-contributing countries.

5. Further to that resolution, and in response to a request, the Security Council in a letter from its President (S/2013/784) took note of the Secretariat's intention to generate forces and assets in addition to inter-mission cooperation.

6. These additional forces have included two tactical helicopters, one level II medical unit and 500 additional troops to supplement a unit to be transferred to UNMISS from the United Nations Stabilization Mission in Haiti.

7. In a report dated 6 March 2014 (S/2014/158), an update was provided to the Council on the situation in South Sudan. In that report, the Council was requested to consider authorizing, for a 12-month period, UNMISS military strength at 12,500 military personnel and an increase in its police strength by four formed police units. It was reported to the Council that, keeping in mind the situation on the ground and the ability of troop-contributing countries to deploy in a timely manner, the deployment of the military surge capacity will take place in three phases, phase one being the period to 31 March 2014, phase two being the period to 30 June 2014, and phase three being the period after 1 July 2014.

8. A proposal was also made for the reprioritization of the Mission's mandated tasks towards five main activities, namely, (a) protecting civilians under imminent threat of violence; (b) contributing to the creation of security conditions conducive for the delivery of humanitarian assistance, as requested and within capability; (c) increasing human rights monitoring and reporting; (d) fostering intercommunal and national dialogue; and (e) supporting the Intergovernmental Agency for Development monitoring and verification mechanism and political dialogue in support of the Addis Ababa negotiations, if and when requested.

9. This would represent a strategic shift for UNMISS, from a stand dedicated to peacebuilding, State-building and the extension of State authority to one of strict impartiality in its relations with both parties. This shift is necessary to enable liaison and coordination activities with both parties for the effective implementation of the Mission's redefined priority tasks in conflict-affected areas. The Council has been requested to endorse this temporary reprioritization of the Mission's mandated tasks pending a more thorough integrated review of the mandate once the parties to the conflict have reached a comprehensive political agreement. However, to prevent further destabilization, the Mission will continue mandate activities in the States which have so far been less affected by the conflict, provided that they do not directly contribute to enhancement of the fighting capacities of the parties to undermine the Addis Ababa negotiations. The Mission will also support the enhancement of accountability, transparency and respect for human rights by the national rule of law and justice sectors, and support the national police contingent upon strict implementation of the human rights due diligence policy.

Interim resource requirements for 2014/15

10. Pending the Council's decision on these recommendations, it is necessary to ensure that sufficient financing arrangements are in place to allow commitments to be entered into to ensure the continuity of UNMISS operations for the initial part of the 2014/15 period. Given the temporary nature of the current Security Council authorization of additional uniformed personnel (primarily under inter-mission cooperation), the resulting significant uncertainty around a number of central and

material planning assumptions, and the interim nature of this request for the authority to enter into commitments, the resources requested represent a conservative proposal which balances both the uncertainties in the operating environment which UNMISS faces and the necessity to ensure continuity of its operations in the initial part of the 2014/15 period.

11. Requirements are based on the authorizations of the Council in its resolutions 2109 (2013) and 2132 (2013) and additional preliminary planning information and do not anticipate any further decisions that the Council may make in response to the recommendations set out in the report of the Secretary-General (S/2014/158; see paras. 7 to 9 above). This proposal also ensures that all costs relating to any continuation of inter-mission cooperation arrangements beyond 30 June 2014 would be funded from UNMISS.

12. At this stage there it is clear that major new costs would arise in addition to the 2013/14 baseline as a result of resolution 2132 (2013). These include costs for freshly generated uniformed personnel, the need to emplace troops and contingent-owned equipment, provide for full operational sustainment, including rations and legislative payments, and to provide accommodation and establish facilities.

13. The estimated resource requirements are based on current planning, which includes the phased deployment of up to 12,500 military contingent personnel and 1,460 police personnel under Group I, and 1,018 international staff and 1,750 national staff (including 56 temporary positions), 570 United Nations Volunteers and 91 government-provided personnel under Group II. Under Group III operational costs, proposed funding includes resources for 7 fixed-wing aircraft and 20 helicopters. Notwithstanding the increase in the strength of uniformed personnel and related operational activities, no additional resources are requested for civilian staff as it is assumed that civilian support for the additional troops will be prioritized within the existing capacity already present in UNMISS.

14. The financial resources required for the six-month period commencing 1 July 2014 are presented in the table.

Financial resources
(Thousands of United States dollars)

Category	*Cost estimates (1 July to 31 December 2014)*
Military and police personnel	
Military observers	3 731.9
Military contingents	182 314.6
United Nations police	15 718.9
Formed police units	8 504.0
Subtotal	**210 269.4**
Civilian personnel	
International staff	88 786.7
National staff	20 678.5
United Nations Volunteers	9 179.7

Category	*Cost estimates (1 July to 31 December 2014)*
General temporary assistance	3 575.9
Government-provided personnel	1 736.9
Subtotal	**123 957.7**
Operational costs	
Consultants	568.5
Official travel	4 103.0
Facilities and infrastructure	109 222.6
Ground transportation	17 912.4
Air transportation	77 395.5
Naval transportation	3 519.4
Communications	10 029.7
Information technology	6 214.2
Medical	944.8
Special equipment	–
Other supplies, services and equipment	34 181.9
Quick-impact projects	1 000.0
Subtotal	**265 092.0**
Gross requirements	**599 319.1**
Staff assessment income	9 904.2
Net requirements	**589 414.9**
Voluntary contributions in kind (budgeted)	–
Total requirements	**599 319.1**

15. A detailed budget proposal for 2014/15 will be prepared for consideration during the main part of the sixty-ninth session of the General Assembly. The interim period will enable the Mission to develop a comprehensive budget submission which will incorporate fully any decisions taken by the Security Council, and which will cover the full scope of UNMISS operations during the 2014/15 period.

16. **The actions to be taken by the General Assembly in connection with the financing of the United Nations Mission in South Sudan for the period from 1 July 2014 to 30 June 2015 are:**

(a) **Authorization for the Secretary-General to enter into commitments in the amount of $599,319,100 for the period from 1 July 2014 to 30 June 2015;**

(b) **Assessment of the amount of $48,332,185 for the period from 1 to 15 July 2014;**

(c) **Assessment of the amount of $550,986,915 for the period from 16 July to 31 December 2014 at a monthly rate of $99,886,517 should the Security Council decide to continue the mandate of the Mission.**